



U.S. Department of Justice

Federal Bureau of Investigation

Washington, D.C. 20535

May 16, 2012

FOIPA Request No.:
Subject: GUS SURVEY

Dear [redacted]:

Records responsive to your request were previously processed under the provisions of the Freedom of Information Act. Enclosed are 67 pages of previously-processed documents and a copy of the Explanation of Exemptions.

You may file an appeal by writing to the Director, Office of Information Policy (OIP), U.S. Department of Justice, 1425 New York Ave., NW, Suite 11050, Washington, D.C. 20530-0001. Your appeal must be received by OIP within sixty (60) days from the date of this letter in order to be considered timely. The envelope and the letter should be clearly marked "Freedom of Information Appeal." Please cite the FOIPA Request Number assigned to your request so that it may be identified easily.

Very truly yours,

A handwritten signature in black ink, appearing to read "D. Hardy", followed by a stylized flourish.

David M. Hardy
Section Chief,
Record/Information
Dissemination Section
Records Management Division

Enclosure(s)

EXPLANATION OF EXEMPTIONS

SUBSECTIONS OF TITLE 5, UNITED STATES CODE, SECTION 552

- (b)(1) (A) specifically authorized under criteria established by an Executive order to be kept secret in the interest of national defense or foreign policy and (B) are in fact properly classified to such Executive order;
- (b)(2) related solely to the internal personnel rules and practices of an agency;
- (b)(3) specifically exempted from disclosure by statute (other than section 552b of this title), provided that such statute(A) requires that the matters be withheld from the public in such a manner as to leave no discretion on issue, or (B) establishes particular criteria for withholding or refers to particular types of matters to be withheld;
- (b)(4) trade secrets and commercial or financial information obtained from a person and privileged or confidential;
- (b)(5) inter-agency or intra-agency memorandums or letters which would not be available by law to a party other than an agency in litigation with the agency;
- (b)(6) personnel and medical files and similar files the disclosure of which would constitute a clearly unwarranted invasion of personal privacy;
- (b)(7) records or information compiled for law enforcement purposes, but only to the extent that the production of such law enforcement records or information (A) could be reasonably be expected to interfere with enforcement proceedings, (B) would deprive a person of a right to a fair trial or an impartial adjudication, (C) could be reasonably expected to constitute an unwarranted invasion of personal privacy, (D) could reasonably be expected to disclose the identity of confidential source, including a State, local, or foreign agency or authority or any private institution which furnished information on a confidential basis, and, in the case of record or information compiled by a criminal law enforcement authority in the course of a criminal investigation, or by an agency conducting a lawful national security intelligence investigation, information furnished by a confidential source, (E) would disclose techniques and procedures for law enforcement investigations or prosecutions, or would disclose guidelines for law enforcement investigations or prosecutions if such disclosure could reasonably be expected to risk circumvention of the law, or (F) could reasonably be expected to endanger the life or physical safety of any individual;
- (b)(8) contained in or related to examination, operating, or condition reports prepared by, on behalf of, or for the use of an agency responsible for the regulation or supervision of financial institutions; or
- (b)(9) geological and geophysical information and data, including maps, concerning wells.

SUBSECTIONS OF TITLE 5, UNITED STATES CODE, SECTION 552a

- (d)(5) information compiled in reasonable anticipation of a civil action proceeding;
- (j)(2) material reporting investigative efforts pertaining to the enforcement of criminal law including efforts to prevent, control, or reduce crime or apprehend criminals;
- (k)(1) information which is currently and properly classified pursuant to an Executive order in the interest of the national defense or foreign policy, for example, information involving intelligence sources or methods;
- (k)(2) investigatory material compiled for law enforcement purposes, other than criminal, which did not result in loss of a right, benefit or privilege under Federal programs, or which would identify a source who furnished information pursuant to a promise that his/her identity would be held in confidence;
- (k)(3) material maintained in connection with providing protective services to the President of the United States or any other individual pursuant to the authority of Title 18, United States Code, Section 3056;
- (k)(4) required by statute to be maintained and used solely as statistical records;
- (k)(5) investigatory material compiled solely for the purpose of determining suitability, eligibility, or qualifications for Federal civilian employment or for access to classified information, the disclosure of which would reveal the identity of the person who furnished information pursuant to a promise that his/her identity would be held in confidence;
- (k)(6) testing or examination material used to determine individual qualifications for appointment or promotion in Federal Government service the release of which would compromise the testing or examination process;
- (k)(7) material used to determine potential for promotion in the armed services, the disclosure of which would reveal the identity of the person who furnished the material pursuant to a promise that his/her identity would be held in confidence.

FBI/DOJ

F B I

Date: 8/24/61

Transmit the following in PLAIN TEXT
(Type in plain text or code)Via AIRTEL

(Priority or Method of Mailing)

TO: DIRECTOR, FBI (65-65884)

FROM: SAC, NEW YORK (65-18045)

SUBJECT: SAM SURVEY
ESP - R
(OO: NY)

ReBuairtel to NY, 8/17/61.

Enclosed in separate memoranda captioned "SAM SURVEY;
and SPY SURVEY" is the information requested in referenced
airtel.ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 12/7/01 BY 3063 ELA/KAL/KWJ
936701

EX-101

Letter SAC, New York
9/8/61
JPL:lg
2 ENCLOSURE

REC-46

OCT 13 1961
20 AUG 26 1961

3 - Bureau (65-65884) (Encls. 2) (RM)

1 - New York (65-18045)

GMQ:dmg
(5)

REC.D - 201111VH

Memo to Brondino by Fullman
3/29/61 JPL:lg

OCT 12 1961

165-67003

NOT RECORDED

21 OCT 12 1961

OCT 13 1961

Approved: JPL

Sent

M Per

Agent in Charge

ORIGINAL FILED IN 65-65884-57

~~SECRET~~

GUS SURVEY
ESPIONAGE - R

12/7/01
CLASSIFIED BY N-5/CA-6026-AAG
DECLASSIFY ON: 25X 1
78621

ORIGIN AND PURPOSE

The GUS SURVEY is an investigative technique which is based on the conclusions reached from the study of communications which were intercepted or otherwise obtained by the NYO in the [] case, [] case, [] case and [] case. Each of the communications was clandestine in nature and directed through ordinary mail by a known Soviet illegal agent by his Soviet principal. This study disclosed that in almost every instance, the envelope of the above-mentioned communications bore the following indicators:

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1. Plain white envelope, usually business size.
2. Addressee's name and address typewritten.
3. Double spaced typewriting used.
4. Address included the correct postal zone.
5. Lincoln postage stamp utilized.
6. Envelope contained no return address.

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
EXCEPT WHERE SHOWN
OTHERWISE

There were several exceptions such as legitimate business letterhead envelopes being used or an existing individual or business name and address being typed in on the envelope as a return address, but even in the case of these few exceptions, the envelopes contained the six indicators mentioned above.

The purpose of the survey is to locate clandestine communications through the use of the above-mentioned indicators on the envelopes and to identify the communication, as being one directed to an illegal agent through its contents. Once the communication is established as being a communication directed to an illegal agent, his cover identity is now known.

Through the cooperation of the United States Postal Inspection Service in New York City, the NYO caused a survey to be made as to the feasibility of reviewing all of the mail

~~SECRET~~

65-67003
~~65-65664-59~~
ENCLOSURE

~~SECRET~~

Re: GUS SURVEY

received by a post office substation for distribution within its territory or zone. This survey disclosed that the six indicators mentioned above were unique and could easily be detected.

As the Bureau is aware, all of the subjects in the above-mentioned cases lived at one time or another on the Upper West Side of Manhattan, New York City, in an area largely composed of middle class rooming houses and hotels from West 60th Street to West 116th Street. This area is covered by three postal zones, namely Ansonia, 203 West 69th Street, postal zone 23; Planetarium, 131 West 83rd Street, postal zone 24; and Cathedral, 219 West 104th Street, postal zone 25.

Through the cooperation of the Postal Inspection Service, the NYO instituted a GUS SURVEY on a trial basis in postal zone 25 manned by Special Agents of the NYO under the guise of postal inspectors for one week, commencing 3/8/61. The Postal Inspection Service made the suggestion that the survey be handled thereafter in postal zone 25 by postal employees, who were to be instructed as to the type of communication which was of interest. The NYO adopted this suggestion in order to conserve man power and to ascertain whether or not such handling by postal employees would be feasible and productive. Thereafter the GUS SURVEY was expanded to new postal zones 23 and 24 and was manned by postal employees in both of these zones.

From 3/8/61 to 8/22/61, a total of 646 suspect communications have been furnished to the NYO as a result of the surveys in these postal zones. A total of 14 cases were opened, four of which are still in a pending status. The NYO has sent 14 test letters with envelopes containing the above-mentioned indicators through these zones. The postal employees have only recovered four of these letters.

From the above, it is apparent that it is neither feasible or productive to utilize postal employees in connection with the operation of the GUS SURVEY.

In the UNSUB; aka [REDACTED] investigation, it was ascertained that the Unsub mailed one of his communications in postal zone 10, which is covered by the Madison Square Post Office station at 149 East 23rd Street, New York City. Reasoning that the Unsub may reside in postal [REDACTED]

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Re: GUS SURVEY

zone 10, since he was actually within the confines of the zone during a Sunday night-Monday morning, the NYO instituted a GUS SURVEY in postal zone 10 on 5/22/61, manned by Special Agents of the NYO working under the guise of postal inspectors. Postal zone 10 is a heavily populated mixed zone, mainly comprised of business houses with some hotels, rooming houses, apartment houses, and private dwellings. The NYO realizing that the greatest chance of success in identifying the Unsub would probably result from a communication directed to an individual and therefore excluded coverage of the business addresses in this zone.

Four Special Agents have been utilized on a full time basis six days a week from 11:00 p.m. to 7:00 a.m. on this survey. This post office is closed on Sunday.

The survey processes approximately 900,000 letters per week and affords 100% coverage of all residential mail received for distribution within postal zone 10. Since its inception, this GUS SURVEY has recovered 273 suspected communications. A total of six cases have been opened, five of which are currently pending.

As the Bureau is aware, the GUS SURVEY has not to date identified the Unsub in the [redacted] case, and none of the pending cases opened as a result of this survey have so far identified an illegal agent.

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The GUS SURVEY will be discontinued in postal zone 10 on 8/26/61, since it was originally instituted mainly to locate and identify the Unsub in the [redacted] case, and it is felt that a sufficient time has been devoted to the survey in this area.

It should be noted that the NYO sent test letters through postal zone 10, which envelopes had the above-mentioned indicators, and that in each and every case, these communications were recovered.

No problems have been encountered in conducting the GUS SURVEY and the NYO does not feel that any problems would be encountered in future operations of a GUS SURVEY.

- 3 -

~~SECRET~~

~~TOP SECRET~~

Re: GUS SURVEY

COMMENTS

It is the feeling of the NYO that the GUS SURVEY is both feasible and practical and that it is an investigative technique that can be extremely valuable to the Bureau in the identification and location of illegal agents within a known area. It is felt that the surveys mentioned above conclusively show that the GUS SURVEY is 100% effective when manned by Special Agents.

While no positive results have been obtained to date in zone 10, it should be kept in mind that the survey was instituted in that zone on the basis of a special situation in the [] case. Our experience generally points overwhelmingly to zones 23, 24 and 25 in New York as the locations most likely to be productive. These are the very zones which have had only the ineffective coverage afforded by postal employees, and it is felt that the GUS SURVEY has therefore not yet been given a fair trial under optimum conditions in the best locations.

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It is felt that the GUS SURVEY is an investigative technique that can be utilized in connection with and in conjunction with the SAM SURVEY. A productive SAM SURVEY would show that an illegal agent was operating in a general area and the GUS SURVEY could be utilized as an investigative technique to identify this illegal agent in a particular section of the general area. The GUS SURVEY like the SAM SURVEY is a technique which can be applied in the area of any field office where the illegal agent is suspected of being located.

RECOMMENDATION

The NYO recommends that a GUS SURVEY, manned by Special Agents, be instituted in postal zone 23, 24 and 25 in New York City, and that the selection of any future zones and the time of institution be left to the discretion of the NYO.

- 4 -

Sup [] nyo. advised
12 men would be utilized
for this - after
expenses are paid
might be able to handle
survey done under 90
8/28/50

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b7c

~~TOP SECRET~~

8/17/61

Airtel

To: SAC, New York (65-18045)
From: Director, FBI (65-65884)

PERSONAL ATTENTION

SAM SURVEY
ESPIONAGE - R

The Bureau desires that you should submit information concerning this project since its inception. You should furnish figures concerning the man power used per week and the number of items processed per week. You should also furnish the number of cases which have been opened, the number closed and the number still pending. Advise of the accomplishments to date, including the number of agents identified, the pieces of illegal agent mail located as well as any mail drop addresses which have been identified.

You should also furnish your estimate of the future potential of this operation and advise of any problems which have been encountered in the past or which may be encountered in the future. Your recommendations for the continuance or discontinuance of this project should also be included.

The same information concerning the GUS Survey should also be furnished to the Bureau.

The above information should be submitted in order that it may reach the Bureau by 8/24/61.

JPL:ct
(4) *ct*

REC-13

EX-113

19 AUG 18 1961

CODE NAME

NOTE: In memorandum 2/24/61 concerning the SAM Survey and the instituting of the GUS Survey, the Director noted that he wanted the entire project re-evaluated on 9/1/61 to determine if it produced any results in order that our man power will not be tied up needlessly.

Tolson
Belmont
Mohr
Callahan
Conrad
DeLoach
Evans
Malone
Rosen
Sullivan
Tavel
Trotter
Tele. Room
Ingram
Gandy

XEROX

OCT 12 1961

OCT 13 1961

OCT 13 1961

OCT 13 1961

MAILED 9
AUG 17 1961
COMM-FBI
REC-13

MCT

165-67003-41

OCT 12 1961

MAIL ROOM ☐

TELETYPE UNIT ☐

ORIGINAL FILED IN

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 07-31-2010 BY 60324 UC BAW/DK/RYS

F B I

Date: 9/20/61

Transmit the following in _____
(Type in plain text or code)Via AIRTEL _____
(Priority or Method of Mailing)

TO: DIRECTOR, FBI

FROM: SAC, NEW YORK (65-18406)

SUBJECT: GUS SURVEY
ESP - R

ReBulet, 9/11/61.

Relet authorized the NYO to institute a GUS SURVEY staffed by agent personnel in Manhattan postal zones 23, 24 and 25.

In view of the absence on annual leave of Chief Postal Inspector JAMES M. GRAHAM, the institution of this survey has been temporarily delayed, however, on 9/19/61 ASAC JOSEPH L. SCHMIT and SA HOMER A. BOYNTON contacted Deputy Chief Inspector ROBERT HICKEY at the General Post Office, NYC, at which time it was agreed upon to institute the GUS SURVEY in Postal Zones 23, 24 and 25 on 9/24/61.

It is anticipated that on a six day week basis four agents will be used at Zone 23, four agents at Zone 24 and five agents at Zone 25 on a 12 midnight to 8:00 a.m. shift. Zone 25 requires one additional agent per shift because of the larger volume of mail to be handled at this station.

The Bureau will continue to be advised of any pertinent developments in this matter.

Bureau (RM)
1 - New York (65-18406)

HAB:RAG
(5)

REC-32

SEP 22 1961

Approved: _____
Special Agent in Charge

Sent _____ M Per _____

58 OCT 3 1961

SAC, New York (65-18045)

9/11/61

REC-46

Director, FBI (65-65884) 58

65-67003-

SAM SURVEY
ESPIONAGE - RALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIEDDATE 12/7/01 BY SP6BJE/W/CAJ/CWJ
936761Reurairtel 8/24/61 enclosing one memorandum captioned
"Sam Survey" and one memorandum captioned "Gus Survey."Your memorandum captioned "Sam Survey" recommended the
program be continued in your office. You are authorized to
continue the operation of this program.Your memorandum entitled "Gus Survey" recommended
that this project manned by Special Agents be instituted in
Postal Zones 23, 24, and 25 and that the selection of future
zones and the time of institution be left to the discretion of
this office. You are authorized to institute such a program
in Postal Zones 23, 24, and 25 and to staff the program with
Special Agents. In the event you decide to institute the program
in another postal zone, you should advise the Bureau along with
the reasons for establishing it in the new zone.You should submit memoranda to the Bureau no later
than 12/20/61 summarizing the results of both Sam Survey and
Gus Survey in your office for the period ending 12/15/61.JPL:bg:ljo
(4)Tolson _____
Belmont _____
Mohr _____
Callahan _____
Conrad _____
DeLoach _____
Evans _____
Malone _____
Rosen _____
Sullivan _____
Tavel _____
Trotter _____
Tele. Room _____
Holloman _____
Gandy _____MAILED 10
SEP 11 1961
COMM-FBI

XEROX

OCT 12 1961

SEP 13 1961
SEP 18 1961 TELETYPE UNIT ☐

ORIGINAL FILED IN 65-15884-58

UNITED STATES GOVERNMENT

Memorandum

SECRET

TO : MR. SULLIVAN

1 - Mr. Belmont
1 - Mr. Sullivan

DATE: August 31, 1961

FROM : W. A. BRANIGAN

1 - Mr. D. E. Moore
1 - Mr. Branigan
1 - Mr. J. P. LeeSUBJECT: ~~SAM SURVEY~~
~~COUS SURVEY~~
ESPIONAGE - R

Tolson	✓
Belmont	✓
Mohr	
Callahan	
Conrad	
DeLoach	
Evans	
Malone	
Rosen	
Sullivan	✓
Tavel	
Trotter	
Tele. Room	
Ingram	
Gandy	

This memorandum is prepared to re-evaluate, according to the Director's request, the above projects to determine the results of the projects and to make certain man power is not being tied up needlessly.

127701 CLASSIFIED BY 1155/CA/160267-116

SAM SURVEY

DECLASSIFY ON: 25X

936701

SAM Survey is a program by which the New York Office examines airmail destined to selected European cities and countries from Idlewild Airport in an effort to intercept Soviet-bloc illegal espionage communications and to identify individuals corresponding with known Soviet-bloc mail drops in Europe. This program was instituted in New York in October, 1959, and has been handled continuously except during the Christmas rush in 1959 and 1960.

This Survey utilizes seven Special Agents on a full-time basis working under the guise of postal inspectors. They handle 425,000 letters per week. A total of 44 investigations have been opened as a result of this Survey; five have been referred to the Bureau, or other offices; 32 have been closed and seven are in a pending status.

To date the results have been: (1) Interception of nine espionage communications from a Soviet agent in New York to his superior; (2) identification of two known Soviet mail drops in Holland and Finland; (3) identification of an individual in Mt. Vernon, New York, corresponding with a mail drop in Finland, although it has not been resolved if this is agent mail and (4) interception of two communications to a Danish address which may be agent mail. In addition, this Survey has furnished information pertaining to correspondence of an important double agent in the Hungarian field handled by Newark.

EX 100

REC-46

JPL:ct
(6)

23 SEP 18 1961

SECRET

NOT RECORDED

DECLASSIFICATION AUTHORITY DERIVED FROM:
FBI AUTOMATIC DECLASSIFICATION GUIDE
DATE 09-15-2010

OCT 12 1961

KwM

ORIGINAL FILED IN 65-6584-88

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
EXCEPT WHERE SHOWN
OTHERWISE

Memorandum Branigan to Sullivan
RE: SAM SURVEY
GUS SURVEY

In view of the experience of the New York Office, it was recommended and approved that the Survey be extended to four more offices. By letter dated August 14, 1961, the Survey was extended to Los Angeles, Seattle, Boston and Washington Field Offices. This will be followed closely to make certain that the accomplishments are commensurate with the man power utilized.

GUS SURVEY

As a result of experience in several illegal cases in New York, it was determined that the mail received by illegal agents in the United States was similar. The letters were in plain white envelopes with double spaced typewritten name and address and no return address. The addresses were complete and Lincoln stamps were used. The possibility of instituting a survey to locate clandestine mail destined into a certain postal zone was considered.

By memorandum of February 24, 1961, it was recommended that Inspector D. E. Moore contact the Chief Postal Inspector to explore the possibility of instituting this survey. The Director approved and noted that the entire project should be re-evaluated by September 1, 1961, to see if it has produced any results so we will not be tying up man power needlessly.

The pilot survey, known as the GUS Survey, was made in Postal Zone 25 by Special Agents of the New York Office during the week of March 8, 1961. In order to conserve man power and at the suggestion of the Postal Inspectors Service, the survey was then operated in Postal Zones 23, 24 and 25 by Post Office personnel who had been briefed. As a result of this survey, from March 8 to August 22, 1961, a total of 646 suspected communications were furnished the New York Office. Fourteen cases were opened, four of which are still pending. Thereafter, the New York Office sent through 14 test letters and only four were recovered by Post Office personnel. This established the fact that postal employees were not adequately fulfilling the needs of the Bureau.

(U) In connection with the investigation of the case entitled "Unknown Subject, also known as [redacted] Espionage - R," the New York Office operated GUS Survey in Postal Zone Number 10. This Survey was handled by four Special Agents on a basis of six days a week

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Memorandum Branigan to Sullivan
Re: SAM SURVEY
GUS SURVEY

from 11 p.m. to 7 a.m. The Survey processed approximately 900,000 letters per week and recovered 273 suspected communications. Six cases were opened, five of which are still pending. Test letters were sent to Postal Zone 10 and all were recovered by our Agents. This operation was discontinued on August 26, 1961, inasmuch as no letters addressed to the subject of the [redacted] case had been located.

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The New York Office recommends that the GUS Survey be instituted in Postal Zones 23, 24 and 25 in New York and that it be staffed by Special Agents. New York estimates this will utilize 12 Agents at the beginning of the project; however, after experience has been gained, New York feels that the Survey might be handled with approximately nine Agents.

OBSERVATIONS:

It is felt that these two surveys offer great possibilities for recovering Soviet-bloc agent mail as well as identifying persons in the United States corresponding with known Soviet-bloc mail drops in Europe. If we are successful in these surveys, it will offer great potential and will permit us to cut into the communications system used by Soviet-bloc illegals in the United States.

RECOMMENDATION:

If you approve, the New York Office will be authorized to institute the GUS Survey in Postal Zones, 23, 24 and 25 in New York. This matter will be followed closely to make certain that we are not using personnel unnecessarily or in an unproductive operation.

WAB *SW* *Ad* *V* *23*
JJF *WAB* *SW* *EGP*
Reconsider on 1-1-62
Yes.
h

Letter to SAC, San Francisco
Re: GUS SURVEY

You are authorized to conduct additional inquiries relating to the flow of mail and availability of space at the Rincon Annex in light of the above information.

NOTE: San Francisco determined the amount of mail entering San Francisco daily from New York and Washington, D. C., and stated it was enthusiastic over the possibility of instituting a Gus Survey. Details of the operation of the Gus Survey set forth for the benefit of San Francisco.

Director, FBI (65-65884)

9/26/61

SAC, San Francisco (65-5438)

SAN SURVEY
ESPIONAGE - R

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 12/12/61 BY 37063 EFW/CAL/CWJ
936701

ReBulet 8/14/61.

On September 19, 1961, Mr. GERALD L. MANNION, General Superintendent of Mails, San Francisco, advised that Post Office air mail facility at the San Francisco International Airport had not obtained any additional floor space and none was contemplated in the near future. As a matter of fact, he stated, certain recent changes in handling would result in a greater flow of mail at this facility which would have to be handled in the present space. He indicated that budget considerations were decisive and that the Post Office Department would not expend funds for additional space.

San Francisco Office will continue to follow this matter and advise the Bureau in the event procedures can be worked out to obtain space to securely implement this program.

During contacts with Mr. MANNION the matter of a SURVEY has been kept in mind as discussed in recent specialized security In-Service classes on Soviet-Bloc Illegal Espionage and the following preliminary data obtained:

An estimated 130,000 pieces of first-class mail arrive in San Francisco daily from New York City and Washington, D. C. in sacks containing only mail originating in those cities and destined for delivery in San Francisco. It is estimated that about two-thirds of this total originates in New York. This first-class mail from New York actually arrives by air while that from Washington arrives by both air

- P -
② - Bureau (REGISTERED)
2 - New York (REGISTERED)
2 - San Francisco
 (1 - 65-5438
 1 - 105-11581)

RES:lg
(6)

65-67003-
NOT RECORDED
21 OCT 12 1961

OCT 13 1961 *mc*

ORIGINAL FILED IN 65-65884-60

9/26/61

and rail. This mail arrives at Rincon Annex around the clock, and no firm figures are available at this time as to volume arriving at any given time during a twenty-four period.

In view of this preliminary data, the San Francisco Office is enthusiastic over the possibility of instituting this GUS SURVEY which, when correspondence is located, gives much more specific data on which to base further investigation than does the SAM SURVEY.

Accordingly, Bureau permission is requested to conduct additional inquiries relating to actual flow of mail, availability of space at the Rincon Annex, etc. Indications are that secure space for such an operation can be obtained. It is further desired that the Bureau request the New York Office to furnish details of the operation of the GUS SURVEY in that office together with photographic copies of correspondence intercepted to date in order that all distinguishing characteristics may be easily recognized.

1 - Mr. Belmont
1 - Mr. Sullivan
1 - Mr. D. E. Moore

1 - Mr. Branigan
1 - Mr. Lee

SAC, Detroit

10/4/61

Director, FBI

REC-35

65-67003-4
GUS SURVEY
ESPIONAGE - R

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 07-31-2010 BY 60324 UC BAW/DK/RYS

Reurlet 9/27/61, two copies of which are enclosed
for the Washington Field Office.

You are authorized to institute Gus Survey in the
Hamtramck area and the 31st Postal Zone on a trial basis. It
is realized that during the Christmas rush, extending from
late November to late December, the program will be extremely
difficult to operate. In the event the post office advises
it cannot be handled during that period, you may temporarily
discontinue the survey.

New York and Washington Field Offices are instructed
to prepare test letters for the purpose of sending them through
to determine if the postal employees are performing their
examinations properly. Detroit should furnish these offices
with addresses to which such mail may be sent. New York and
Washington Field should notify Detroit when the test letters
are sent.

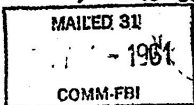
You should advise the Bureau by 1/31/62 of the results
of the survey for the period ending 1/15/62 along with your
recommendations for future operation of the program.

2 - New York
2 - WFO (Enclosures 2)

JPL:str pt
(12)

NCE: Cover memo Branigan to Sullivan prepared by JPL:str,
10/2/61, same caption.

on _____
ont _____
han _____
ad _____
ach _____
s _____
le _____
n _____
ran _____
l _____
sr _____
Room _____



55-001 10/10/61 MAIL ROOM TELETYPE UNIT ☐

Handwritten signatures and initials: WAF, [unclear], [unclear], [unclear]

UNITED STATES GOVERNMENT

Memorandum

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED

DATE 07-31-2010 BY 60324 UC BAW/DK/RYS

TO : DIRECTOR, FBI

DATE: September 27, 1961

FROM : SAC, DETROIT (65-New)

SUBJECT: GUS SURVEY
ESPIONAGE - R

The Detroit Division has given considerable thought to the detection of illegal Agents if in fact such Agents are located in the Detroit area. It is felt that such "illegals" could logically receive "support and/or communications" from New York City or Washington, D. C., in the form of large plain envelopes, typewritten, double spaced, no return address, and bearing a Lincoln stamp, postmarked in either Washington or New York.

In the event an "illegal" resides in Detroit, it is believed he or she could logically live in the Hamtramck, Michigan, area, or the 31st street zone, Detroit, where the majority of the residents are of foreign nationalities, predominately Polish. (In this regard, it should be noted that the 31st zone encompasses the former residence addresses of the [] family [] and the [] family [] CASE) prior to their respective returns to Poland in the late 1920s or early 1930s.

It was determined by SAs [] and [] that the majority of all mail routed to the respective Detroit Post Office substations is handled through the Roosevelt Park Annex where the mail is sorted for each carrier route in Detroit; the respective carrier at each substation then sorts the mail numerically according to streets on his route.

REC-35

General Superintendent of Mails, T. EMMETT SULLIVAN, Roosevelt Park Annex, who is third in charge of the Post Office facilities in Detroit (see Detroit letter dated June 15, 1961, captioned "SAM SURVEY, ESPIONAGE - R") was discreetly contacted by SAs [] and [], September 11, 1961. SULLIVAN mentioned that a portion of the mail from New York and Washington, D.C. destined to Detroit is sorted in transit but the major portion is handled at the Roosevelt Park Annex.

- 2 - Bureau (RM)
2 - New York (RM)
1 - Detroit

EJR:WRB/cab
(5)

Themo Branigan to []
JPL: []
10/2/61
Let to SAC, SE
cc: []
JPL: []
10/14/61

b6
b7C

SULLIVAN stated that it would be possible for the mail handlers sorting mail for the Hamtramck, Michigan, and 31st street Post Office substations to be alert for specific type envelopes postmarked in New York City or Washington, D. C.; these envelopes in turn could be brought to his attention. SULLIVAN commented that approximately a total of 30 mail handlers are utilized in sorting the mail at the Roosevelt Park Annex for the substations. These same handlers work 24 hours a day, eight hour shifts, and are assigned permanently to sort the mail for the respective substations.

SULLIVAN advised that he would be most willing to cooperate with the Bureau in any manner possible. He mentioned that in a project of this type FBI interest would never become known to the respective mail handlers as it could be easily passed off to them as a project being handled by the Postal Inspectors, Detroit.

Preliminary investigations, similar to the SOCAP Program, would be initiated on individuals who are the recipients of "suspect" letters.

The Detroit Division desires to initiate such a program on a trial basis, in the event Bureau approves. It is felt FBI interest would be known only to T. EMMETT SULLIVAN and possibly to one or two of his subordinates. In this regard it should be noted that a project of this type could not be handled by Bureau personnel only, because of security limitations and lack of manpower.

The Bureau's and New York's comments and observations are solicited with respect to Detroit's proposal noted above. It is felt, however, in the event the Bureau concurs, this project could logically be productive and results well worth the efforts expended.

UNITED STATES GOVERNMENT

Memorandum

ALL INFORMATION CONTAINED

HEREIN IS UNCLASSIFIED

DATE 07-31-2010 BY 60324 UC BAW/DK/RYS

Tolson _____
 Belmont _____
 Mohr _____
 Callahan _____
 Conrad _____
 DeLoach _____
 Evans _____
 Malone _____
 Rosen _____
 Sullivan _____
 Tavel _____
 Trotter _____
 Tele. Room _____
 Ingram _____
 Gandy _____

TO : MR. W. C. SULLIVAN

DATE: 10/2/61

FROM : MR. W. A. BRANNIGAN

SUBJECT: GUS SURVEY
ESPIONAGE - RUSSIA

The Detroit Office has requested authority to institute Gus Survey in two areas in Detroit. Authority to do so is granted.

BACKGROUND:

Gus Survey is an investigative technique by which mail coming into specific postal zones can be examined. Based on our knowledge of the correspondence received by Soviet illegal agents, it is believed an examination of this mail can spot the letters addressed to one of these agents. Our experience has shown that these letters are usually enclosed in large, plain envelopes, typed, double spaced, no return address, and bearing a Lincoln stamp and postmarked in either New York or Washington, D. C. By concentrating on an area where such an illegal might reside, it is believed this program offers a good potential for identifying illegal agents.

New York operated this program using postal employees on an experimental basis in three postal zones from 3/8/61 to 8/22/61. A total of 646 suspected letters were located, 14 cases were opened and 4 are still in a pending status. By letter of 9/11/61 New York was authorized to institute this program in Postal Zones 23, 24 and 25 using Agents instead of post office personnel since New York was of the opinion that this program could be handled more efficiently by Special Agents.

RECOMMENDATIONS OF DETROIT:

By the attached letter dated 9/27/61 Detroit Office points out it feels if illegal agents are in Detroit they would in all likelihood be living in Hamtramck, Michigan, or the 31st Street postal zone. Both these areas have large numbers of residents of foreign nationalities. Detroit proposes to use post office personnel requesting that they check for the above type of letters postmarked in either New York or Washington, D. C. These postal employees will not know the purpose of this check and will be told it is a special post office project.

Enclosure

JPL:str

(6)

- 1 - Mr. Belmont
- 1 - Mr. Sullivan
- 1 - Mr. D. E. Moore
- 1 - Mr. W. A. Brannigan
- 1 - Mr. Lee

REC-25

EX-112

OCT 13 1961

56 OCT 18 1961

Memorandum Branigan to Sullivan
Re: GUS SURVEY

OBSERVATIONS:

It is believed that Detroit should be authorized to institute this program for a period ending 1/15/62. In order to test the efficiency of the program it is believed New York and WFO should be instructed to send test letters through to determine if the post office personnel are operating this program efficiently. Based on the results of this test period, a further decision will be made concerning the continuance of this program.

ACTION:

There is attached a letter to Detroit authorizing it to institute this program and to advise the Bureau of the results by 1/31/62 along with its recommendations for continuance of the program.

JPK *was B* *for* *Sec* *J* *99*
my Sullivan -
any need to clear with
P.O. chief Inspector here?
Q

We think not - Montague
would see us when checking
at the end and be sure of
we had any trouble to let
him know.
done

UNITED STATES GOVERNMENT

Memorandum

TO : MR. W. C. SULLIVAN

DATE: 10/16/61

FROM : MR. W. A. BRANIGAN

SUBJECT: GUS SURVEY
ESPIONAGE - R

Tolson	_____
Belmont	_____
Mohr	_____
Callahan	_____
Conrad	_____
DeLoach	_____
Evans	_____
Malone	_____
Rosen	_____
Sullivan	_____
Tavel	_____
Trotter	_____
Tele. Room	_____
Ingram	_____
Gandy	_____

Gus Survey is a program now being conducted by certain field offices whereby incoming mail arriving in certain postal zones is examined in an attempt to locate mail destined for Soviet illegal agents. From past experience it is known that Soviet illegal agent mail is usually included in a white envelope, with a typed, double spaced name and address and no return address. The addresses are complete and Lincoln stamps are used.

ACTION:

In view of the highly sensitive nature of this technique, it is recommended that the control file be kept in Room 1315 Identification Building, the confidential mail room.

65-67003

JPL:str
(5)

- 1 - Mr. Belmont
- 1 - Mr. Sullivan
- 1 - Mr. Branigan
- 1 - Mr. Lee

REC-53

65-67003-6

X-102

OCT 19 1961

ESP-1003

FMB

61 OCT 25 1961

UNRECORDED COPY FILED IN 66-174404-

1 - Mr. Lee

SAC, San Francisco (105-11581)

10/18/61

REC-13
Director, FBI (65-67003) - 7

PERSONAL ATTENTION

GUS SURVEY
ESPIONAGE - R

Reurairtel 10/13/61.

You are authorized to institute a Gus Survey operation at the Rincon Annex Post Office in San Francisco in an attempt to locate mail destined for Soviet illegals emanating from New York and Washington, D. C. This program should be operated for a period of 60 days and at the end of that time you should submit a summary of the results along with your recommendations for the further continuance or discontinuance of the program.

In the event the postal officials decide to have the program suspended during the holiday mail rush, you should accede to this request and reinstitute the program after the holidays. In the event it is necessary to suspend the program, those days should not be included in the 60-day period for which the program is authorized. You should advise if the program is discontinued temporarily due to the holiday mail rush.

New York should furnish San Francisco with all information in its possession concerning the program which would be of assistance to San Francisco in this operation.

2 - New York



JPL:str
(6)

NOTE: Gus Survey is a program whereby incoming mail into specific postal zones is observed in order to attempt to detect mail being directed to a Soviet illegal agent. San Francisco pointed out that it had access to all the first class mail coming into that city from New York City and Washington, D. C., an estimated 130,000 pieces per day. San Francisco was instructed to conduct further inquiries in order to determine if it would be possible to conduct this survey at given postal zones rather than reviewing all the mail. San Francisco points out that secure arrangements can be made to review this mail at one place and if it is broken down into postal zones it would be much more difficult to attempt to institute this survey.

Tolson _____
Belmont _____
Mohr _____
Callahan _____
Conrad _____
DeLoach _____
Evans _____
Malone _____
Rosen _____
Sullivan _____
Tavel _____
Trotter _____
Tele. Room _____

61-10581-2

NO ANSWER

TELETYPE UNIT

FBI

Date:

10/13/61

Transmit the following in _____
(Type in plain text or code)Via AIRTEL AIR MAIL
(Priority or Method of Mailing)

TO: DIRECTOR, FBI
FROM: SAC, San Francisco (105-11581)
SUBJECT: GUS SURVEY
ESPIONAGE - R

ReBulet to San Francisco 10/4/61.

Further inquiry confirms the feasibility of instituting a GUS SURVEY at Rincon Annex Post Office, San Francisco, on all first class mail arriving daily from New York City and Washington, D. C. for delivery in San Francisco. As previously pointed out, this amounts to an estimated 130,000 pieces per day. Through the cooperation of Rincon Annex officials and Postal Inspectors, secure arrangements can be made for a survey of this mail including photographing of any suspected envelopes.

Regarding the Bureau's suggestion that this survey be confined to selected postal zones, it may be noted that a survey in a station other than Rincon Annex would entail the handling of all first class mail local and out of state delivered by that station, whereas a survey at Rincon Annex can be made with a minimum of mail originating at eastern points other than New York City and Washington, D. C.

3 - Bureau (AIR MAIL - REGISTERED)
2 - New York (AIR MAIL - REGISTERED)
1 - San Francisco
RES:lg
(6)

REC-13 65-67003-7

OCT 15 1961

Approved: _____
Special Agent in Charge

Sent _____ M Per _____

10/13/61

It is felt desirable to institute this survey covering the entire San Francisco delivery area inasmuch as no prior experience is available pinpointing areas in which illegal agents have ^{resided} or now reside and since a survey of the entire San Francisco area can be accomplished with approximately the same effort as a survey of one or more selected zones.

Bureau permission is requested to institute a GUS SURVEY as outlined above for a 60-day period.

If permission is granted, it is suggested that the Bureau request New York Office to promptly furnish full details concerning results of the New York City GUS SURVEY including known indicators, patterns of activity developed, photographs of intercepted correspondence, and other data to assist in this survey.

1 - Mr. Lee

SAC, Detroit (65-3133)

10/26/61

EX-116 REC-23
Director, FBI (65-67003)-8

PERSONAL ATTENTION

GUS SURVEY
ESPIONAGE - R

Reurairtel 10/10/61.

There are attached photographs of three letters directed to Soviet illegal agents in New York City. There are also attached photographs of envelopes for each of these letters. A set is attached for the New York Office in order that it will be aware of the items which have been furnished to other field offices.

In view of the highly sensitive nature of this program, all communications in the file captioned as above should be maintained under the most secure conditions. In addition, all information pertaining to this program should be handled on a need-to-know basis.

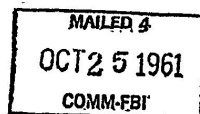
Enclosures (7)

1 - New York (65-18406) (Enclosures 7)

JPL:str
(5)

NOTE: Gus Survey is a program whereby mail coming into certain areas is examined with the possibility of spotting Soviet illegal agent mail. Detroit Office has instituted such survey in two areas. Detroit requested that the Bureau furnish it with one or more exact facsimiles of both envelopes disclosed by this survey. These envelopes will be used by Agents in order to familiarize themselves with the type of envelope and letter which might be Soviet illegal agent mail.

Tolson _____
Belmont _____
Mohr _____
Callahan _____
Conrad _____
DeLoach _____
Evans _____
Malone _____
Rosen _____
Sullivan _____
Tavel _____
Trotter _____
Tele. Room _____
Ingram _____
Gandy _____



MAIL ROOM ☒ TELETYPE UNIT ☐

F B I

Date: 10/10/61

Transmit the following in _____
(Type in plain text or code)Via AIRTEL AIRMAIL - REGISTERED
(Priority or Method of Mailing)

TO : DIRECTOR, FBI

FROM: SAC, DETROIT (65-3133)

GUS SURVEY
ESPIONAGE - R

ReBulet, 10/4/61.

Referenced Bureau letter authorized Detroit to institute Gus Survey in the Hamtramck area and the 31st Postal Zone on a trial basis. However, before plans are finalized with T. EMMETT SULLIVAN, Superintendent of Mails, Detroit Post Office, it is requested that the Bureau furnish Detroit with one or more exact facsimiles of pertinent envelopes disclosed by this survey in the New York and/or Washington, D.C. areas. Of course these envelopes will not be displayed to postal authorities but will familiarize Agents so they can discreetly discuss complete description of envelope with SULLIVAN.

In addition, the facsimile will be helpful in comparing any "suspect" letters which may be possibly developed during the progress of the program.

- 3 - Bureau (AM) (RM)
1 - New York (INFO) (AM) (RM)
1 - Washington Field (INFO) (AM) (RM)
1 - Detroit

EJR:jpk
(6)

EX-116

REC-23

65-67003-8

OCT 11 1961

G. G. Wick

Let to SAC, SE (7 encls)
cc: New York (7 encls)
JPL:stc
10/26/61

ESP/SEC

Approved: _____ Sent _____ M Per _____
Special Agent in Charge

UNITED STATES GOVERNMENT

Memorandum

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 07-31-2010 BY 60324 UC BAW/DK/RYS

TO : Director, FBI (65-67003)

DATE: 11/1/61

FROM : SAC, San Francisco (105-11581)

SUBJECT: GUS SURVEY
ESPIONAGE - R

ReBulet 10/18/61.

The Gus Survey was instituted at Rincon Annex
Post Office, San Francisco, effective 12:01 A.M. 10/30/61.

For administrative and reporting purposes,
temporary symbol: [] has been assigned to this
survey.

~~CONF. SOURCE~~

At such time as a temporary discontinuance
is arranged during the holiday mail rush, the Bureau
will be advised.

b2

- P -
② - Bureau (REGISTERED)
1 - San Francisco
RES:lg
(3)

61 NOV 8 1961

67-
REC-39
NOV 8 11 23 AM '61
EX-113

NOV 8 1961

UNITED STATES GOVERNMENT

Memorandum

TO : Director, FBI (65-67003)

DATE: November 8, 1961

FROM : SAC, Detroit (65-8133) (P)

SUBJECT: GUS SURVEY
ESPIONAGE - R

ReBullets 10/4/61 and 10/26/61.

T. EMMETT SULLIVAN, Superintendent of Mails, Detroit, (upon his return from leave) was contacted by SAs [redacted] and [redacted] on November 1, 1961, to finalize arrangements for initiation of the Gus Survey as outlined in previous Detroit communications. SULLIVAN reiterated that he would gladly cooperate with the Bureau in the above project and would instruct his subordinates as to the description of the communications of interest. This project would be known to only his assistant, [redacted] (Detroit Indices negative); his administrative assistant, [redacted] (Detroit Indices negative) and one or two of his trusted supervisors who would administer the project. FBI interest would not be known to other postal authorities.

b6
b7C

On November 3, 1961, SULLIVAN was recontacted by SAs [redacted] and [redacted]. He stated that the project is in operation; he volunteered that his superintendents contacted him on that date and appeared apprehensive that no such described communications had been found. It is felt that on the basis of this contact with SULLIVAN, postal authorities are giving close supervision in an effort to determine whether such described communications are actually being transmitted to recipients residing in the Hamtramck, Michigan and the 31st postal zone.

b6
b7C

New York and WFO in sending test letters are requested to utilize the names [redacted], care of general delivery, 31st Street Post Office Station, Detroit, Michigan, and [redacted] care of general delivery, Hamtramck Post Office Substation, Hamtramck, Michigan.

b6
b7C

- 9/2 - Bureau (Registered)
2 - New York (65-18406) (Registered)
2 - WFO. (Registered)
1 - Detroit.

REC-72

65-67003-10
17 NOV 13 1961

EJR:GMC
(7)

61 NOV 17 1961

FBI

DE 65-3133

WFO and New York in sending such test envelopes, are requested to insure that same include an innocuous message of some type and not merely a plain piece of writing paper. This is believed necessary because under no conditions should post office authorities know or suspect that we are sending such test letters.

The Bureau's attention is again invited to the fact that due to the increased post office load during the coming holiday season, this project will be suspended for approximately the month of December and will be resumed immediately thereafter upon the discretion of T. EMMETT SULLIVAN.

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 07-31-2010 BY 60324 UC BAW/DK/RYS

FBI

Date: 11/20/61

Transmit the following in _____
(Type in plain text or code)

Via AIRTEL _____
(Priority or Method of Mailing)

TO : DIRECTOR, FBI (65-67003)
FROM : SAC, NEW YORK (65-18406)
SUBJECT : GUS SURVEY
ESPIONAGE - R

ReBulet, 9/11/61.

Captioned survey has been operated in Postal Zones 23, 24 and 25, NYC, with Special Agent personnel since 9/24/61. Relet set forth instructions for a re-evaluation of this program for the period ending 12/15/61.

In view of the forthcoming problems surrounding the handling of a large volume of mail by postal authorities during the Christmas rush, the operations in Postal Zones 23, 24 and 25 are currently revamped and streamlined. For this reason, together with the fact that the volume of mail is gradually increasing in preparation for the Christmas holidays, the Gus Survey will be discontinued in the respective postal zones, effective 11/22/61.

A summary and evaluation of the results of this survey together with recommendations as to its future reinstitution will be forwarded to the Bureau by 12/20/61, in accordance with instructions set forth in relet.

- ③ - Bureau (65-67003)(RM)
1 - New York (65-18406)

HAB:emv
(5)

REC-28

65-67003-11

13 NOV 21 1961

66 NOV 27 1961

Special Agent in Charge

Sent _____ M Per _____

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 07-31-2010 BY 60324 UC BAW/DK/RYS

F B I

Date: November 22, 1961

Transmit the following in _____
(Type in plain text or code)Via AIRTEL _____
(Priority or Method of Mailing)

Mr. Tolson	_____
Mr. Belmont	_____
Mr. Mohr	_____
Mr. Callahan	_____
Mr. Conrad	_____
Mr. DeLoach	_____
Mr. Evans	_____
Mr. Malone	_____
Mr. Rosen	_____
Mr. Sullivan	_____
Mr. Tavel	_____
Mr. Trotter	_____
Tele. Room	_____
Mr. Ingram	_____
Miss Gandy	_____

TO: DIRECTOR, FBI (65-67003)

FROM: SAC, WFO (65-8400) RUC

GUS SURVEY
ESPIONAGE - R

Re Detroit letter to Bureau, New York and
WFO requesting test letters be directed to: (1) _____
c/o General Delivery, 31st Street Post Office
Station, Detroit, Michigan, and (2) _____
c/o General Delivery, Hamtramck Post Office Substation,
Hamtramck, Michigan.

Today WFO directed an air mail test letter
to _____ at the address above, and on Monday,
11/27/61, will direct a regular mail test letter to
_____ at the above address.

3 - Bureau - 1 per 65-8400
2 - Detroit (65-3133)(RM)
1 - New York (65-18406)(Info)(RM)
1 - WFO
CEG/pcn
(7)

A I R T E L

C. C. Wick

REC-30

65-67003-12

17 NOV 27 1961

Approved: _____

Special Agent in Charge

Sent _____

M

Per _____

51 NOV 29 1961

UNITED STATES

NT

Memorandum

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED

DATE 07-31-2010 BY 60324 UC BAW/DK/RYS

TO : Director, FBI (65-67003)

DATE: 11/21/61

FROM : SAC, San Francisco (105-11581) (P)

SUBJECT:

GUS SURVEY
ESPIONAGE - RReBulet 10/18/61 and San Francisco letter to
Director 11/1/61.

Instant survey operation was conducted ^{from} 10/30/61 through 11/17/61 inclusive (19 days) at which time it was temporarily discontinued. It is contemplated that the operation will be reactivated on or about 1/2/62 for the balance of the sixty-day period authorized by the Bureau.

The Bureau will be advised upon reactivation.

During above period, an estimated 662,560 pieces of mail were reviewed, and approximately twenty-five addresses will be checked out to determine whether they appear to be Soviet illegal agents.

② - Bureau (REGISTERED)
1 - San Francisco
RES:lg
(3)

REC-66

65-67003-13

11 NOV 24 1961

EX-112

66 DEC 1 1961

FIVE

ESP

UNITED STATES GOVERNMENT

Memorandum

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 07-31-2010 BY 60324 UC BAW/DK/RYS

TO : DIRECTOR, FBI (65-67003)

DATE: 12/5/61

FROM : SAC, NEW YORK (65-18406)

SUBJECT: GUS SURVEY
ESP - R

Re Detroit letter to Bureau, New York and WFO,
dated 11/8/61.

The NYO has mailed suitable suspect test letters
to Detroit and Hamtramck, Michigan, on 11/15, 18 and 21/61,
and 12/1/61, for the purpose of ascertaining the reliability
of the GUS Survey in these areas.

In view of the comments set forth in relet
concerning the discontinuance of this survey by the Detroit
Office for approximately the month of December, no more
test letters will be mailed by the NYO until further advised
by the Bureau and/or the Detroit Office.

- 1-d. ② - Bureau (65-67003) (RM)
2 - Detroit (65-3133) (RM)
1 - WFO (65-8400) (INFO) (RM)
1 - New York (65-18406)

HAB:htc
(6)

REC-29

EX-115

65-67003-14

17 DEC 6 1961

65 DEC 12 1961

ESP/SEC.

UNITED STATES GOVERNMENT

SECRETDECLASSIFICATION AUTHORITY DERIVED FROM:
AUTOMATIC DECLASSIFICATION GUIDE
DATE 07-31-2010**Memorandum**

TO : DIRECTOR, FBI (65-67003)

DATE: 12/13/61

FROM : SAC, NEW YORK (65-18406)

12/14/61
CLASSIFIED BY ULS/CAL-65267-ADG
DECLASSIFY ON: 25X 1SUBJECT: GUS SURVEY
ESP - R~~ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
EXCEPT WHERE SHOWN
OTHERWISE~~

ReBulet, 9/11/61.

Relet set forth a request for a summarization of the operation of the GUS Survey for the period ending 12/15/61.

As the Bureau is aware, the GUS Survey was instituted on a full-time basis with the use of agent personnel in NYC Postal Zones 23, 24 and 25, on 9/24/61. The operation of the survey with the use of agent personnel was discontinued on 11/22/61; however, suspect items have continued to be obtained from Zone 25 on a very limited basis through the courtesy and cooperation of Post Office Superintendent GEORGE E. HIRSCH, who voluntarily requested his Post Office clerks to continue the search for suspect items. The continuance of the survey in Zone 25 was not solicited by the NYO and was strictly a voluntary offer of assistance by HIRSCH, who has been most cooperative in the past.

During the period 9/24/61 to the present, the NYO has processed 960 items from Postal Zones 23, 24 and 25. From the 960 items processed, 60 cases were opened, of which 35 have been closed and 25 remain in a pending status. During this period, test letters sent through the respective postal zones by the NYO were all obtained by agent personnel.

As indicated above, this survey was discontinued with the use of agent personnel on 11/22/61, because of the pending increase in Christmas mail; however, the NYO is of the opinion that it should be re-instituted after the first of January, 1962, in the same postal zones for the reasons listed below:

- ② - Bureau (65-67003) (RM)
1 - New York (65-18406)

HAB:hjc
(3)

REC-39

65-67003-15

25 DEC 18 1961

SECRET~~ESP. SEC.~~

UNRECORDED COPY FILED IN 65-65884-

(U)

~~SECRET~~

NY 65-18406

1. Communications from Soviet illegal support agents to known illegal agents have continued to be transmitted in the form of first class, legitimate letters. The known indicators on these communications which distinguish them from other normal or routine mail have continued to be used by the Soviets as evidenced by communications recently received in the [redacted], [redacted] and [redacted] cases.

b6
b7C

2. Although no known Soviet illegal agents are currently residing in Postal Zones 23, 24 and 25, it is felt that this is still the most fruitful area to continue the search for illegal agents as no definite pattern of residence has been determined for any other area of NYC or its environs which would warrant the expenditure of effort with the use of a GUS Survey at this time. The fact that a pattern of residence has been established in Zones 23, 24 and 25 is readily apparent from the analysis set forth below.

(U)

Case	Residence	Date	Postal Zone
(U) 1) [redacted] Case	[redacted]	1951-1953	23
		10/53 - 12/53	23
	Benjamin Franklin Hotel	1/56 - 9/56	24
		9/56 - 4/57	24
(U) 2) [redacted] Case	[redacted]	1956	24
		1957 - 3/58	25
(U) [redacted]		11/57	23
		12/57 - 3/58	25
(U) 3) [redacted] Case	[redacted]	4/59 - 8/59	24
(U) 4) [redacted] Case	[redacted]	6/58 - 3/59	24
		8/59 - 2/61	25
(U) 5) [redacted] Case	[redacted]	7/59 - 10/59	25
		10/59 - 3/60	24
		4/60 - 7/60	25
		7/60 - 1/61	24

b6
b7C

~~SECRET~~

~~SECRET~~

(U) NY 65-18406

<u>Case</u>	<u>Residence</u>	<u>Date</u>	<u>Postal Zone</u>
(U) 6) [redacted] Case	[redacted]	X) 1-3/59	25
(U) 7) [redacted] Case		X) 4/60 - 9/60	25
(U) 8) [redacted] Case		X) 1953 - 58?	23
		X) 1953 - 58?	23

b6
b7c

3. In addition to the fact that Soviet illegal agents have an affinity for residence in the above described postal zones, which would by itself justify the continuance of the GUS Survey in these zones, the NYO feels that the period 9/24/61 through 11/22/61, a period of approximately nine weeks; is too short to establish a definite determination concerning the existence of illegal agents in these postal zones.

The NYO recommends, therefore, that the GUS Survey be re-instituted in Postal Zones 23, 24 and 25 as soon after January 1st as feasible arrangements can be made with postal authorities for a period of not less than 90 days. It is anticipated that manpower requirements will prevail in the same proportion as during the period 9/24/61 through 11/22/61, ie., 13 agents per week on a 12:00 to 8:00 AM six day basis.

~~SECRET~~

MR. SULLIVAN

12-22-61

MR. BRANIGAN

1 - Mr. Belmont
1 - Mr. Sullivan
1 - Mr. Moore
1 - Mr. Branigan
1 - Mr. Lee

SAM SURVEY:
GUS SURVEY
ESPIONAGE - R

This memo is prepared to re-evaluate the above projects to determine the results and make certain manpower is not tied-up needlessly. These programs were evaluated in memo 8-31-61 and Mr. Tolson instructed they be reconsidered 1-1-62 and the Director concurred.

SAM SURVEY:

Sam Survey is a program by which the New York Office examines air mail destined to selected European cities and countries in an effort to intercept Soviet-bloc illegal espionage communications and to identify individuals corresponding with known Soviet-bloc mail drops in Europe. The program was instituted in New York in 10-59 and has been handled continuously except for the Christmas seasons of 1959, 1960 and 1961.

The survey utilizes seven SAs on a full-time basis working under the guise of postal inspectors. They handle approximately 425,000 letters per week. A total of 53 investigations have been opened by the New York Office and seven have been referred to the Bureau or other field offices. Of the remaining 46 investigations, six are in a pending status. This survey has also been extended to Boston, WFO, San Francisco and Seattle.

ACCOMPLISHMENTS:

The main accomplishment by the New York Office since the last re-evaluation has been the identification of a Soviet illegal who had directed ten letters to his Soviet superior in Europe. These letters had been recognized as Soviet agent mail and

65-167003-
NOT RECORDED

6 DEC 28 1961

Enc.
65-65884

65-67003

JPL:hrt
(7)

SENT DIRECTOR
12-23-61

MEMO FORMER. SULLIVAN
RE: SAM SURVEY; GUS SURVEY
65-65884; 65-67003

through comparison of postmarks the location of the mail box used was pinpointed. Intensive investigation then resulted in identifying, locating, interviewing and doubling this Soviet illegal agent. He is now operated by the New York Office and has identified one illegal agent who is now in the U.S. and another who returned to Russia in 1960.

RECOMMENDATIONS OF THE SAC, NEW YORK:

SAC, New York, recommends continuance of this program and proposes to include coverage of mail to Paris and Bordeaux, France, since it is known that two illegals who are now in the U.S. are directing their mail to these cities.

SAC, New York, also recommends that a survey of air mail to Mexico City and Montreal, Canada, be made since we have received information that 3/4's of Soviet-bloc operations in Canada and Mexico are directed toward the U.S.

GUS SURVEY:

From our experience with Soviet illegal agents it was noted that mail received by them in the U.S. was similar. The letters are in plain white envelopes, no return address, double spaced, typed address and a Lincoln stamp used. The possibility of instituting a survey to locate this mail destined into a certain postal zone was considered.

By memo 2-24-61 it was recommended and approved that Inspector DE Moore contact the Chief Postal Inspector to explore the possibility of starting the survey. The Director noted the entire project should be re-evaluated by 9-1-61 to see if it produced results and to see if manpower was tied-up needlessly. The survey was operated from 3-8 to 8-22-61 by Post Office personnel in New York. This was discontinued when 14 test letters were sent through and only four were recovered. On 9-24-61 the survey was instituted using Agent personnel in New York Postal Zones 23, 24, and 25. The survey was discontinued 11-22-61 due to the Christmas rush. During the period

MEMO FOR MR. SULLIVAN
RE: SAM SURVEY; GUS SURVEY
65-65884; 65-67003

the New York Office processed 960 items of which 60 cases were opened. Thirty-five of these cases have been closed and 25 remain in a pending status. During this period test letters were sent through respective postal zones and all were obtained by Agent personnel. New York points out that communications from Soviet illegal support agents to the unknown illegal agents have continued to be transmitted in the form of first-class legitimate mail. In addition the known indicators on these communications which distinguish them from routine mail have continued to be used by the Soviets.

The New York Office points out that although no known Soviet illegal agents are now residing in the above-mentioned postal zones, it is still felt to be the most fruitful area to continue checking for illegal agents. New York notes that in eight cases in the New York Office 18 addresses in this area have been used by the subjects.

RECOMMENDATION OF SAC, NEW YORK:

The SAC, New York, recommends that the Gus Survey be reinstituted in Postal Zones 23, 24 and 25 as soon as possible after the first of January and that it be operated for a period of not less than 90 days. SAC, New York, points out that the period from 9-24 to 11-22-61 which is approximately nine weeks, is too short a time in which to establish a definite determination with relation to the existence of illegal agents in these postal zones. SAC, New York, points out that the manpower requirements will be the same, namely 13 Agents per week on a 12 midnight to 8 a.m. six-day basis.

OBSERVATIONS:

It is felt that these two surveys offer great potentiality for recovering Soviet-bloc agent mail, as well as identifying persons in the U.S. who are corresponding with known Soviet-bloc mail drops in Europe. The most

MEMO FOR MR. SULLIVAN
RE: SAM SURVEY; GUS SURVEY;
65-65884; 65-67003

important operation in any espionage ring is the communications system and if we are successful in breaking into the communications system of the Soviet illegals in the U.S. we shall have made a great stride toward identifying more Soviet illegals in this country.

RECOMMENDATIONS:

1. There is attached a letter to New York authorizing it to reinstitute the Sam Survey after the Christmas rush has been concluded. New York is also being authorized to institute coverage on mail to Paris and Bordeaux, France, and is also being authorized to survey the air mail destined to Mexico City, Mexico, and Montreal, Canada, for a period of 90 days and to advise the Bureau of the results.

2. New York is also authorized to reinstitute the Gus Survey after the holiday rush for a period of 90 days. New York is instructed to submit its recommendations at the end of the 90-day period for the continuance of this survey.

UNITED STATES GOVERNMENT

Memorandum

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 07-31-2010 BY 60324 UC BAW/DK/RYS

TO : Director, FBI (65-67003)

DATE: December 21, 1961

FROM : SAC, Detroit (65-3133)

SUBJECT: GUS SURVEY
ESPIONAGE - R

Re Detroit letters, dated September 27, 1961, and November 8, 1961; and Bureau letters dated October 4, 1961, and October 26, 1961.

[redacted], Administrative Assistant to T. EMMETT SULLIVAN, Superintendent of Mails, Detroit Post Office, was contacted by SA [redacted] and SA [redacted] on December 7, 1961. [redacted] advised that the Post Office would suspend the captioned project until after the holiday season since its continuance at this time would be quite a burden on Post Office personnel due to the volume of mail handled during this period. [redacted] mentioned that appropriate supervisors had been assigned during the sorting of the mail and pertinent Post Office personnel were constantly reminded to be on the alert for "suspect" letters. He noted that no letters were received answering such descriptions with the exception of approximately ten identical type letters noted on the morning of November 27, 1961, which originated in New York City. These letters were scrutinized through the light and it appeared that they all came from the same source and were possibly furnishing "horse tipping service". (These letters had been previously called to the attention of the Detroit Office.)

[redacted] further advised that recently, Mr. SULLIVAN's office realized that in connection with the above project, Post Office personnel were missing one pouch of mail from New York City which was made up on train number 17 and delivered direct to the 31st Post Office Station. Mr. SULLIVAN then issued orders so that this pouch would be "re-routed" in Detroit for "suspect" letters.

Test letters mailed by New York and Washington Field to [redacted], c/o the 31st Post Office Station, were directed to the Main Post Office, Federal Building, Detroit; the 31st Post Office is not currently receiving General Delivery mail. These letters were not dictated by Post Office personnel and

Bureau (RM)

1 - New York (65-18406) (INFO) (RM)

1 - Washington Field (65-8400) (INFO) (RM)

1 - Detroit

DEC 26 1961

65 JAN 11 1962

FIVE (5)

10064320

DE 65-3133

were picked up at the Main Post Office. The failure of Post Office personnel to detect these letters could possibly be attributed in part to the fact that some mail originating from New York City was being pouched direct to the 31st Station and was not being sorted according to carrier route by personnel assigned in Detroit. (T. EMMETT SULLIVAN, subsequently issued orders that this mail would be ^{reworked} ~~re-routed~~ in Detroit for "suspect" letters).

It is also possible that letters directed to General Delivery, 31st Post Office, and re-routed to the General Delivery, Main Post Office, were handled by Post Office personnel other than those assigned to sort mail destined for ~~addressee~~ located in the 31st Post Office substation. This possibility was not explored with Post Office personnel, since it is not desired that T. EMMETT SULLIVAN be aware at this time that test letters had been submitted.

Test letters directed to [redacted] c/o General Delivery, Hamtramck Post Office Substation, by New York and Washington Field were also not detected and were picked up at the Hamtramck Post Office Substation.

b6
b7c

The results of the survey to date have been disappointing; however, the survey will be re-instituted after the start of the new year.

New York and Washington Field will be furnished at a later date with the names and address of individuals to whom subsequent test letters should be directed. The Bureau's attention is invited to the fact that T. EMMETT SULLIVAN had initially stated that a project of this type would be a gigantic undertaking. However, he would be most willing to "give it a try" if it would be helpful to the security of the United States.

T. EMMETT SULLIVAN and his assistants have been most helpful and it is realized that they have expended considerable Post Office personnel time and effort in connection with the project. Notwithstanding the fact that the survey has been disappointing to date, it is felt that it should be re-instituted after the holidays and continued for a reasonable period. This will be closely followed and an analysis will be furnished to the Bureau after a 30 - 60 day trial period subsequent to its reinstatement.

Date 1/9/62

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 07-31-2010 BY 60324 UC BAW/DK/RYS

To XX Director, FBI

Att. XXXX

FILE # DE 65-3133
BU 65-67003

SAC XXXX Title XXXX

ASAC XXXX XXXX

Supv. XXXX GUS SURVEY

Agent XXXX ESPIONAGE - R

SE XXXX

CC XXXX

Steno XXXX

Clerk XXXX

ACTION DESIRED

<input type="checkbox"/> Acknowledge	<input type="checkbox"/> Open Case
<input type="checkbox"/> Assign.....Reassign.....	<input type="checkbox"/> Prepare lead cards
<input type="checkbox"/> Bring file	<input type="checkbox"/> Prepare tickler
<input type="checkbox"/> Call me	<input type="checkbox"/> Recharge serials
<input type="checkbox"/> Correct	<input type="checkbox"/> Return assignment card
<input type="checkbox"/> Deadline.....	<input type="checkbox"/> Return file
<input type="checkbox"/> Deadline passed	<input type="checkbox"/> Return serials
<input type="checkbox"/> Delinquent	<input type="checkbox"/> Search and return
<input type="checkbox"/> Discontinue	<input type="checkbox"/> See me
<input type="checkbox"/> Expedite	<input type="checkbox"/> Send Serials.....
<input type="checkbox"/> File	<input type="checkbox"/> to
<input type="checkbox"/> For information	<input type="checkbox"/> Submit new charge-out
<input type="checkbox"/> Initial & return	<input type="checkbox"/> Submit report by
<input type="checkbox"/> Leads need attention	<input type="checkbox"/> Type
<input type="checkbox"/> Return with explanation or notation as to action taken.	

Re Detroit letter to the Bureau, dated
12/21/61.

The following corrections are to be noted
in referenced letter:

XX See reverse side

SAC D. S. HOSTETTER

Office Detroit

CONSOLIDATION

On Page 1, paragraph 3, 6th line, the word "re-routed" should be "reworked".

On Page 1, paragraph 4, 5th line, the word dictated should be detected.

On Page 2, paragraph 1, 7th line, the word "re-routed" should be "reworked".

On Page 2, paragraph 2, 5th line, the word addresser should be addressees.

9/21/11
11/11/11
2061 11 1030
INCONS

1 - Mr. Belmont; 1 - Mr. Sullivan; 1 - Mr. Moore;
1 - Mr. Branigan; 1 - Mr. Lee

SAC, New York (65-18045) (65-18406)

12-26-61

Director, FBI (65-65884) (65-67003)

SAM SURVEY;
GUS SURVEY
ESPIONAGE - R

REC-121
EX-115

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 12/14/01 BY 39063 E24/CAJ/csw
936701

Reurlet 12-12-61 captioned "Sam Survey,"
and your letter 12-13-61 captioned "Gus Survey."

You are authorized to reinstitute the
Sam Survey during the first week of 1-62. You
are also authorized to institute coverage of mail
directed to Paris and Bordeaux, France. You should
also institute a survey of mail directed to Montreal
and Mexico City for a 90-day period and advise the
Bureau of the results of this survey. You should
continue to afford coverage of the air mail now
being given to mail directed to Helsinki, Finland,
Amsterdam, Netherlands, and Geneva, Switzerland,
as well as mail directed to the countries previously
covered by the survey.

You are authorized to reinstitute the
Gus Survey as soon as possible in 1-62. This survey
should cover Postal Zones 23, 24 and 25 and should
operate for a period of 90 days. You should advise
the Bureau of the results of this program after the
90-day period has expired along with your recommendations
for future operation of this program.

MAILED 9
DEC 24 1961
COMM-FBI

JRE:hrt
(9)

See memo Branigan to Sullivan 12-22-61, JRE:hrt, SAME
CAPTION.

Tolson _____
Belmont _____
Mohr _____
Callahan _____
Conrad _____
DeLoach _____
Evans _____
Malone _____
Rosen _____
Sullivan _____
Tavel _____
Trotter _____
Tele. Room _____
Ingram _____
Gandy _____

65 JAN 12 1962

TELETYPE UNIT ☐

65-65884-78859

UNCLASSIFIED COPY FILED IN 65-65884-78859

DEC 55 S 31 BH :PI

WES

APR

DEC 58 1961

UNITED STATES GOVERNMENT

Memorandum

ALL INFORMATION CONTAINED

HEREIN IS UNCLASSIFIED

DATE 07-31-2010 BY 60324 UC BAW/DK/RYS

TO : DIRECTOR, FBI (65-67003)

DATE: 1/9/62

FROM : SAC, NEW YORK (65-18406)

SUBJECT: C. GUS SURVEY
ESP - R

ReBulet, 12/26/61, captioned "SAM SURVEY; GUS SURVEY;
ESP - R".

ReBulet granted authority for the NYO to reinstitute the Gus Survey in Postal Zones 23, 24 and 25, New York City, as soon after 1/1/62 as feasible. The Gus Survey was instituted with the use of agent personnel in Postal Zones 23, 24 and 25 effective 1/8/62.

It is anticipated that this survey will continue for a period not to exceed 90 days. The Bureau will be kept advised concerning all pertinent developments.

1-d 2 - Bureau (65-57003)(RM)
1 - New York (65-18406)

HAB:RAG
(3)

REC-45

EX-105

65-67003-17
17 JAN 10 1962

65 JAN 11 1962

ESP-888

UNITED STATES GOVERNMENT

Memorandum

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 07-31-2010 BY 60324 UC BAW/DK/RKS

TO : Director, FBI (65-67003)

FROM : SAC, San Francisco (105-11581)

DATE: 1/11/62

7/5
SUBJECT: *PM*
GUS SURVEY
ESPIONAGE - R

Re San Francisco letter to Director 11/21/61.

On 1/2/62 instant survey was reinstituted at Rincon Annex, U. S. Post Office, San Francisco. It is estimated that this survey will be continued through February 9, 1962, completing the balance of the 60-day period originally authorized by the Bureau.

2 - Bureau (REGISTERED)
1 - San Francisco
RES:lg
(3)

Cs

EX 110

REC-26

65-67003-18
8 JAN 15 1962

ESP/SEC

65 JAN 18 1962

100643/RB

UNITED STATES GOVERNMENT

Memorandum

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 07-31-2010 BY 60324 UC BAW/DK/RYS

TO : Director, FBI (65-67003)

DATE: 1/31/62

FROM : SAC, San Francisco (105-11581)

SUBJECT: GUS SURVEY
ESPIONAGE - R

Re San Francisco letter to Director 1/11/62
advising San Francisco survey would run through February 9,
1962.

As of 1/28/62, a total of about 1,764,440 letters
has been surveyed in 46 days.

Fifty-one cases have been opened to determine whether
recipient might be Soviet illegal agent. Thirty-two cases
have been closed when subjects appeared to be legitimate
residents.

San Francisco does not at this time recommend
continuance of this survey beyond February 9, 1962. Upon
completion of authorized period and evaluation of investi-
gations resulting therefrom, a further recommendation will
be made as to reinstituting this program.

② - Bureau (REGISTERED)
1 - San Francisco
RES:lg
(3)

REC-31

EX.-107

12 FEB 5 1962

65 FEB 12 1962

ESP. SEC.

UNITED STATES

MENT

Memorandum

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 07-31-2010 BY 60324 UC BAW/DK/RYS

TO : DIRECTOR, FBI (65-67003)

DATE: January 31, 1962

FROM : SAC, DETROIT (65-3133)

SUBJECT: GUS SURVEY
ESPIONAGE - R

Re Detroit letter to Bureau, dated December 21, 1961.

T. EMMETT SULLIVAN, Superintendent of Mails, Detroit, Michigan, Post Office; and [redacted], Administrative Assistant to Mr. SULLIVAN, were contacted by SA [redacted] and SA [redacted] on January 9, 1962. Mr. SULLIVAN advised that he would instruct appropriate Post Office Supervisors to reinstitute the above project in an effort to detect "suspect" letters originating from New York City or Washington, D.C.

b6
b7c

Washington Field Office and New York are requested to utilize the following names when submitting test letters. It is suggested that such letters be forwarded in the near future so that an evaluation may be made as to the practicability of the project.

[redacted]
c/o [redacted]
[redacted]
Detroit 10, Michiganb6
b7c[redacted]
General Delivery
Hamtramck 12, Michigan

Washington Field Office and New York advise Detroit when test letters will be submitted.

2 - Bureau (REGISTERED) REC-22
2 - New York (65-18406) (REGISTERED)
2 - Washington Field (65-8400) (REGISTERED)
1 - Detroit
EJR/rlk
(7)

65-67003-20
13 FEB 5 1962

63 FEB 14 1962

EX-102

ESP SEC.

65 FEB 12 1962

63 FEB 16 1962

UNITED STATES GOVERNMENT

Memorandum

ALL INFORMATION CONTAINED

HEREIN IS UNCLASSIFIED

DATE 07-31-2010 BY 60324 UC BAW/DK/RYS

TO : DIRECTOR, FBI (65-67003)

DATE: 2/20/62

FROM : SAC, WFO (65-8400) (RUC)

SUBJECT: GUS SURVEY
ESPIONAGE - R

ReDElet dated 1/31/62, captioned as above, re-
questing test letters be directed to [redacted] C/O
[redacted], Detroit 10, Michigan and [redacted]
[redacted], General Delivery, Hamtramck 12, Michigan.

b6
b7C

WFO today directed the test letter to [redacted]
[redacted], and will direct the test letter to [redacted] on
Friday, 2/23/62.

- ② - Bureau
- 2 - Detroit (65-3133) (RM)
- 1 - New York (65-18406) (Info) (RM)
- 1 - WFO

GTM:PAT
(6)

REC-27

65-67003-21

25 FEB 21 1962

EX-109

ESP. DIV.

1 - Ltr 643 RB

65 MAR 2 1962

UNITED STATES GOVERNMENT

Memorandum

ALL INFORMATION CONTAINED

HEREIN IS UNCLASSIFIED

DATE 07-31-2010 BY 60324 UC BAW/DK/RYS

TO : DIRECTOR, FBI (65-67003)

DATE: February 28, 1962

FROM : SAC, DETROIT (65-3133)

SUBJECT: GUS SURVEY
ESPIONAGE - R

The captioned project was reinstituted by Detroit after the Christmas holiday season; however, to date it has been ineffective and disappointing. Test letters submitted by New York and Washington Field have been undetected by Post Office personnel.

In the past, the handling, routing and sorting of mail for the various Post Office Sub Stations in Detroit were handled through the Roosevelt Park Annex. However, this operation has been gradually transferred to the new Post Office Building which is completely mechanized. This automatic processing of mail is considered the newest innovation in the U. S. Post Office System and is more or less a "pilot operation" for the entire Postal System in the U. S. The transfer of the aforementioned operation from the Roosevelt Park Annex has now been completed.

Post Office personnel have been encountering considerable difficulties in the mechanized operation concerning the regular flow of mail; as a result the "Survey" had been neglected by Post Office personnel for the past month.

[redacted] Administrative Assistant to T. EMMETT SULLIVAN, Superintendent of Mails, conducted SAs [redacted] a tour of the new operation; it was ascertained that letters are routed via an automatic scanning device. By this method, letters are rapidly transmitted before Post Office employees who route the letters via a punch key device; these letters are not readily available to the employees. On the basis of the tour, it was concluded by [redacted] and Agents [redacted] that the continuation of the "Bureau Project" would be most difficult and possibly not practical.

2 - Bureau (RM)
1 - New York (65-18406) (RM)
1 - Washington Field (65-8400) (RM)
1 - Detroit
EJR:NJB:amg
(5)

REC-12

65-67003-22

8 MAR 2 1962

EX 101

ESP. STAMP

65 MAR 6 1962

166643RD

DE 65-3133

In view of the technical difficulties being encountered by Post Office personnel during this transitional period, [] suggested the termination of the "Survey" until the Post Office operation is functioning efficiently. This has been done.

Although the "Survey" has been disappointing the Detroit Office believes that it has potential in the event of full cooperation by Post Office personnel. Mr. T. EMMETT SULLIVAN, Superintendent of Mails, who has been extremely cooperative, subsequently advised that he does not desire to cancel the project. He stated that as soon as the automatic Post Office operation is functioning smoothly he will instruct his Administrative Assistant, [] to analyze same, in an effort to ascertain whether the continuation of the "Bureau Project" is feasible.

b6
b7C

The Bureau, New York and Washington Field will be advised in approximately one month as to the practicability of reinstituting the "GUS Survey" in the Detroit Division. New York and Washington Field should discontinue the transmission of test letters until further advised.

F B I

Date: 3/5/62

Transmit the following in _____
(Type in plain text or code)

Via AIRTEL

(Priority or Method of Mailing)

TO : DIRECTOR, FBI (65-67003)
FROM : SAC, NEW YORK (65-18406)
SUBJECT : GUS SURVEY
ESP - R

ReBulet, 12/26/61 and NY let 1/9/62.

ReBulet authorized institution of Gus Survey in postal zones 23, 24, and 25, NYC for a period not to exceed 90 days from date of institution (1/8/62).

Since 1/8/62, approximately 30 suspect items per day have been processed by the NYO. From these suspect items 29 cases were opened of which 16 have been closed and 13 remain in a pending status. Thirteen agents per week have been used in the implementation of this program in the respective postal zones.

As a result of recent developments in the TOPHAT case the NYO has received a large amount of significant and highly sensitive information relating to Soviet illegal agents, legal agents and current and discontinued agents. The information from TOPHAT has greatly increased the work load in the Soviet espionage field and has necessitated a considerable increase of agent man hours devoted to the investigation and evaluation of this information.

In addition TOPHAT has advised that no new GRU illegal agents have entered the US since May of 1960, although he (TOPHAT) anticipates some may be dispatched in the very near future. TOPHAT has advised that he hopes to be able to identify any new GRU illegals dispatched to the US.

③ - Bureau (65-67003)(RM)
1 - New York (65-18406)

HAB:emv
(5)

REC-12

EX-105

65-67003-23

Approved: _____

Special Agent in Charge

Sent _____

M Per _____

65 MAR 14 1962

NY 65-18406

In view of the above information furnished by TOPHAT concerning Soviet illegal agents, the NYO is of the opinion that the GUS Survey should be discontinued in order that additional manpower may be devoted to the more pressing aspects of the TOPHAT investigation. The NYO feels, however, that if TOPHAT or other sources furnish information in the future that would definitely indicate the presence of illegal agents in the NY area that the GUS Survey should be reinstituted in the pertinent postal zones. It is believed that no difficulties would be encountered in a reinstitution of this program if such becomes necessary.

UACB the NYO will close the GUS Survey effective 3/9/62.

UNITED STATES

MENT

Memorandum

ALL INFORMATION CONTAINED

HEREIN IS UNCLASSIFIED

DATE 07-31-2010 BY 60324 UC BAW/DK/RYS

TO : DIRECTOR, FBI (65-67003)

3/21/62

DATE:

FROM : SAC, SAN FRANCISCO (105-11581)

SUBJECT: GUS SURVEY
ESPIONAGE - R

Re San Francisco letter to Director dated
1/31/62.

Instant survey was conducted through February
9, 1962. Some 35 investigations are pending as a result thereof.
To date no illegal Soviet Agents appear to have been detected.

The Bureau will be advised upon completion of
pending investigations.

In view of the COSMET Survey now being conducted
by this office, it is not recommended that the GUS Survey
be reinstituted at this time.

P
2 - Bureau (RM)
1 - San Francisco
RES:mhb
(3)

65-67003-24

REC-9

11 MAR 23 1962

65-67003-24

ESP/SEC

65-67003-24

100443 RD

1 - Belmont
1 - Sullivan
1 - DeLoach
1 - Branigan
1 - Lee

SAC, Detroit (65-3133)

4/12/62

Director, FBI (65-67003) - 25

REC-1

GUS SURVEY
ESPIONAGE - R

Reurlet 4/4/62 requesting authority to institute
a limited Gus Survey on a 60-day trial basis in the event
New York mail can be separated on its arrival in Detroit.

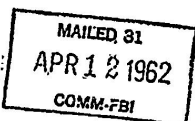
An examination of the results of this program in
your office and in other offices which have operated the
Gus Survey reveals that it has not been successful. In
view of this fact, you are not authorized to institute a
Gus Survey in your office at this time.

1 - New York
1 - BFO

JPL:slj:blu
(10)

NOTE:

See cover memorandum Branigan to Sullivan, same
caption, dated 4/11/62 prepared by JPL:slj.



LEG - INVOICE
REC'D PERMAN

APR 13 8 20 AM '62

Tolson _____
Belmont _____
Mohr _____
Callahan _____
Conrad _____
DeLoach _____
Evans _____
Malone _____
Rosen _____
Sullivan _____
Tavel _____
Trotter _____
Tele. Room _____
Holmes _____
Gandy _____

APR 17 1962

MAIL ROOM ☒ TELETYPE UNIT ☐

UNITED STATES GOVERNMENT

Memorandum

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 07-31-2010 BY 60324 UC BAW/DK/RYS

Mr. Tolson	_____
Mr. Belmont	_____
Mr. Mohr	_____
Mr. Callahan	_____
Mr. Conrad	_____
Mr. DeLoach	_____
Mr. Evans	_____
Mr. Malone	_____
Mr. Rosen	_____
Mr. Sullivan	_____
Mr. Tavel	_____
Mr. Trotter	_____
Tele. Room	_____
Miss Holmes	_____
Miss Gandy	_____

TO : DIRECTOR, FBI (65-67003)

DATE: April 4,

FROM : SAC, DETROIT (65-3133) (P)

SUBJECT: GUS SURVEY
ESPIONAGE - R

Re Detroit letter dated February 28, 1962.

Referenced letter noted that the handling, routing, and sorting of mail which had been previously done at the Roosevelt Park Annex (RPA), Detroit, was now being handled at the new Post Office; these operations, to a large extent, are now being handled through automatic devices. On the basis of technical difficulties being encountered by the Post Office, this project was terminated.

[redacted] Administrative Assistant to EMMETT SULLIVAN, General Superintendent of Mails, was contacted by SA [redacted] and SA [redacted] on March 22, 1962. [redacted] advised that Mr. SULLIVAN had designated two of his supervisors to make a thorough analysis to determine whether the continuation of the captioned project is feasible. [redacted] mentioned that these supervisors, after a two week study, came to the conclusion that it could not be logically handled. He mentioned that both he and Mr. SULLIVAN are of the opinion that this project could be continued at both the 31st and Hamtramck, Michigan, Post Office Stations, but under such conditions, each and every carrier at these stations would have to be informed as to the objectives of the project; this would definitely create a security problem and, of course, is not desirable.

Continuing, [redacted] mentioned that he has considered the possibility of "trapping" the mail as it arrives from New York City and Washington, D.C. This would not be feasible, as far as Washington mail is concerned since the majority of this first class mail is "air lifted" into Detroit, and arrives at unspecified times and hours. [redacted] indicated that he will analyze the possibility of "trapping" the New York mail at the time of arrival. If this is possible, this

- 2 - Bureau (REGISTERED) EX-116
1 - New York (65-18406) (INFO) (REGISTERED)
1 - Washington Field (65-8400) (INFO) (REGISTERED)
2 - Detroit
EJR/rk

(6)

LBI Sullivan

8 APR 7 1962

CRIME RESEARCH

mail would have to be sorted by hand for "suspect" letters. [redacted] suggested that Agents may desire to contact Postal Inspector [redacted] to determine whether the latter can offer any suggestions as to the feasibility of continuing the "GUS" program.

In this regard, the Bureau's attention is invited to Detroit letter dated April 4, 1962, captioned "SAM SURVEY, ESPIONAGE - R", Bureau file 65-65884. In this letter, Detroit requested Bureau authority to institute the "SAM" program. If approved by the Bureau, "SAM" can be handled with complete security (through the cooperation of Postal Inspector [redacted]). It was felt that if the New York first class mail can be "trapped", Agents handling the "SAM" program could also analyze New York mail for "suspect" letters. This would then give us complete coverage of mail (first class) destined to Detroit from New York and would not necessarily be limited to mail destined to addressees in areas serviced by the 31st Street and Hamtramck, Michigan, Post Office Stations. Of course, at this time, it is not known whether the "trapping" of New York mail is possible, but this will be explored with Inspector [redacted]. It is not felt that additional personnel will be needed to handle the "GUS" project, as New York mail is accessible. Personnel probably could handle both the "SAM" and "GUS" surveys at the same time. (It is believed that 24 Agent hours daily would be needed to handle these projects -- 11:00 A.M. to 11:00 P.M.)

b6
b7c

For the information of the Bureau, EMMETT SULLIVAN, General Superintendent of Mails, Detroit Post Office, who is third in charge of the Postal System in Detroit (directly under the Postmaster and Assistant Postmaster), has been extremely cooperative in this project. Although Post Office personnel have not detected "test letters" previously submitted, it is known that Mr. SULLIVAN has expended considerable Post Office man hours in attempting to assist the Bureau. Mr. SULLIVAN, in his conversations, holds the Director in great esteem and is most favorably disposed to the Bureau. Therefore, it is felt that a letter of appreciation from the Director to Mr. SULLIVAN would be most fitting. If the Bureau concurs, the letter should be addressed to:

DE 65-3133

Mr. EMMETT SULLIVAN
General Superintendent of Mails
New Post Office Building
Detroit, Michigan

(In this regard, [redacted] Administrative Assistant to Mr. SULLIVAN, has advised that the latter's official name when he entered the Postal Service many years ago, was T. EMMETT SULLIVAN; however, in recent years he has eliminated the initial "T." and sign all mail, "Emmett Sullivan".)

Detroit Indices contain no pertinent information identifiable with EMMETT SULLIVAN.

b6
b7c

April 16, 1962

REC-23

PERSONAL

Mr. Emmett Sullivan
Superintendent of Mails
United States Post Office
Detroit, Michigan

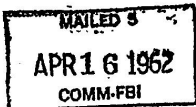
Dear Mr. Sullivan:

Mr. Donald S. Hostetter, Special Agent
in Charge of our Detroit Office, has advised me of the
outstanding cooperation you have given to representatives
of this Bureau. I wanted you to know how much we
appreciate your assistance, and my associates join me
in expressing our thanks.

Sincerely yours,

J. Edgar Hoover

1 - Detroit



NOTE: Mr. Emmett Sullivan cannot be identified in Bufiles. See
Branigan to Sullivan memo dated 4-11-62 captioned "Gus Survey
Espionage - R. I."

JH:sh
(4)

Tolson _____
Belmont _____
Mohr _____
Callahan _____
Conrad _____
DeLoach _____
Evans _____
Malone _____
Rosen _____
Sullivan _____
Tavel _____
Trotter _____
Tele. Room _____
Holmes _____
Gandy _____

65 APR 21 1962

TELETYPE UNIT ☐

APR 16 1 52 PM '62
REC'D-READING ROOM
FBI

APR 18 12 28 PM '62
FBI
U.S. MAIL

UNITED STATES GOVERNMENT

Memorandum

1 - Belmont
1 - Sullivan
1 - DeLoach
1 - Branigan
1 - Lee

Tolson _____
Belmont _____
Mohr _____
Callahan _____
Conrad _____
DeLoach _____
Evans _____
Malone _____
Rosen _____
Sullivan _____
Tavel _____
Trotter _____
Tele. Room _____
Holmes _____
Gandy _____

TO : W. C. Sullivan

DATE: 4/11/62

FROM : W. A. Branigan

SUBJECT: GUS SURVEY
ESPIONAGE - R

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 07-31-2010 BY 60324 UC BAW/DK/RYS

This memorandum recommends that Detroit not be authorized to institute the highly confidential program of screening incoming mail (Gus Survey) from New York to Detroit; also recommends that a letter be directed to Emmett Sullivan, Superintendent of Mails, Detroit Post Office, thanking him for his cooperation in this matter.

Gus Survey is a program whereby incoming mail destined to certain postal zones is screened in an attempt to locate mail directed to Soviet illegal agents. It is based on our experience that this mail can be recognized due to certain common characteristics.

New York operated this program for five and one half months in 1961 using postal employees with unsatisfactory results. New York operated it with Agent personnel from 9/24/61 to 3/9/62, with the exception of the Christmas season. It was discontinued 3/9/62 by New York due to the increased work load resulting from the information furnished by the Tophat informant (Soviet military officer in New York).

San Francisco operated a Gus Survey from 10/30/61 to 2/9/62, with the exception of the Christmas season, on all mail entering San Francisco from New York City and Washington, D. C. It was discontinued when the Cosmet Survey was instituted (Cosmet is the review of applications for cosmetology licenses).

Detroit operated the survey from 10/61 to 2/62, with the exception of the Christmas season, using postal employees with unsatisfactory results due to the new mechanization procedure being installed and the fact that postal employees missed test letters which were sent.

The Detroit Office points out that it is possible postal authorities may be able to separate mail entering Detroit from New York and recommends that if this can be done the Detroit Office be authorized to institute a Gus Survey using Agent personnel.

Enclosure

65-67003

JPL:slj

(6)

REC-23

65-67003-26

17 APR 17 1962

ESP-772

let L. Sullivan
JH/sh
H-16-62

Memorandum Branigan to Sullivan
Re: GUS SURVEY
65-67003

The SAC, Detroit, points out that Emmett Sullivan, Superintendent of Mails, Detroit, has been extremely cooperative with Agents of that office in the operation of this project. The SAC, Detroit, points out that although the program was not successful Mr. Sullivan expended considerable time in attempting to set this program up. The SAC, Detroit, points out that Mr. Sullivan is most favorably disposed toward the Bureau and holds the Director in great esteem. He recommends that a letter be addressed to Mr. Sullivan thanking him for his cooperation.

OBSERVATION:

It is noted this program has been operated in three offices for varying periods of time using both postal employees and Bureau personnel with the same negative results. In view of the past experience with this program and the great demands for man power, it is believed that Detroit should not be authorized to institute this program at this time.

Bufiles contain no identifiable derogatory information concerning Sullivan and it is believed a letter should be directed to him.

ACTION:

1. There is attached a letter to Detroit instructing that the Gus Survey Program should not be instituted at this time. *sent*

2. It is recommended that the Crime Records Division prepare a letter over the Director's signature to Mr. Sullivan thanking him for his assistance.

UNITED STATES GOVERNMENT

Memorandum

ALL INFORMATION CONTAINED

HEREIN IS UNCLASSIFIED

DATE 07-31-2010 BY 60324 UC BAW/DK/RYS

TO : DIRECTOR, FBI (65-67003)

5/31/62

DATE:

FROM : SAC, SAN FRANCISCO (105-11581)

SUBJECT: GUS SURVEY
ESPIONAGE - R

Re San Francisco letter to Bureau 3/21/62.

Investigations of Subjects developed as a result of Survey are still pending and the Bureau will be advised upon completion.

The San Francisco Division still feels that the Gus Survey should not be reinstituted at this time.

The Bureau will be kept advised regarding this matter.

P

(2) - Bureau (RM) - 1-643-213

1 - San Francisco

DAG:mhb

(3)

EX - 102

REC-6

JUN 13 2 27 PM '62

65-67003-27
FBI - SAN FRANCISCO
REC'D

JUN 4 1962

F446
63 JUN 13 1962

ESP-SEC
JUN 11 1962

UNITED STATES GOVERNMENT

Memorandum

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 07-31-2010 BY 60324 UC BAW/DK/RYS

TO : DIRECTOR, FBI (65-67003)

DATE: 7/27/62

FROM : SAC, SAN FRANCISCO (105-11581) (C)

SUBJECT: GUS SURVEY
ESPIONAGE - R

Re San Francisco letter to Director, 5/31/62.

During instant survey a total of 83 investigations were opened to determine whether the addressee might be a Soviet illegal agent. These investigations have been closed inasmuch as no intelligence operations appeared to be involved.

It has been noted in the investigation of [redacted] aka, ESP-PO; R (Bufile 105-104492) that the correspondence of intelligence significance from New York City has been sent by air mail and has been both with and without return address. The type-writer used in preparing this correspondence has been identified by the FBI Laboratory as the Underwood used in preparing specimens in the [redacted] cases.

b6
b7C

It is not recommended that the GUS SURVEY be reinstituted at this time.

② - Bureau (RM) - 1 - Bu 643 RB
1 - San Francisco
RES/rms
(3)
#11

REC-51

65-67003-28

18 JUL 30 1962

EX 100

ESP/SEC

mem. for [redacted] 7/3/62
JPH: [redacted]

65 AUG 10 1962

UNITED STATES GOVERNMENT

Memorandum

TO : W. C. Sullivan

DATE: 8/3/62

Tolson	_____
Belmont	_____
Mohr	_____
Callahan	_____
Conrad	_____
DeLoach	_____
Evans	_____
Malone	_____
Rosen	_____
Sullivan	_____
Tavel	_____
Trotter	_____
Tele. Room	_____
Holmes	_____
Gandy	_____

FROM : W. A. Branigan

1 - Belmont
1 - Sullivan
1 - Branigan
1 - Lee

SUBJECT: GUS SURVEY
ESPIONAGE - R

W.E. [signature]
Branigan [signature]

This memorandum is prepared to recommend that this case be placed in a closed status at this time.

Gus Survey is a program whereby incoming mail destined to certain postal zones is screened in an attempt to locate mail directed to Soviet illegal agents. The screening process is based on certain common characteristics through which it is believed this mail could be recognized. New York operated this program for approximately nine months utilizing both postal employees and Agent personnel and during this time no Soviet illegals were uncovered. New York discontinued the program 3/9/62. Detroit operated this survey for a period of four months using postal employees without uncovering any illegal agents. San Francisco operated the program on all mail entering San Francisco from New York City and Washington, D. C., for approximately four months with negative results.

San Francisco advised by letter dated 7/27/62 that the 83 individual cases which had been opened as result of the survey had been resolved without identifying Soviet illegal agents. San Francisco recommended that Gus Survey not be reinstituted at this time.

A

OBSERVATION:

It is noted that this program has been operated in three offices for varying periods of time using both postal employees and Bureau personnel with negative results. In view of the past experience with this program and the great demands for man power at the present time in the field in investigating cases arising from our new sources, it is believed that this case should be closed.

ACTION:

EX-107

REC-20

65-67003-29
15 AUG 8 1962

It is recommended that this case be placed in a closed status subject to being reopened in the event information is received which might make such a survey more productive.

65-67003

JPL:jcs
(5)

65 AUG 10 1962

WAB [signature]
DEM [signature]
mes. [signature]
OK [signature]
5- [signature]

UNITED STATES GOVERNMENT

Memorandum

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 07-31-2010 BY 60324 UC BAW/DK/RYS

TO : DIRECTOR, FBI

DATE: 6/20/63

FROM : SAC, SAN FRANCISCO

SUBJECT:

CONF. SOURCE

~~JUNE~~

entitled "ReBulet 6/19/63 and San Francisco airtel 6/13/63
Sanction)." SM-C, ISA, 1950 (Passport

Bureau advised of designation of this symbol
by San Francisco letter dated 11/1/61 captioned "GUS SURVEY,
ESPIONAGE - R."

Survey instituted on 10/30/61 and terminated
2/9/62.

Bureau authorized survey by Bulet to San Francisco
dated 10/18/61 captioned "GUS SURVEY, ESPIONAGE - R."

- ② - Bureau (REG.)
- 1 - San Francisco

GJN/af
(3)

Addendum:

In further explanation, it should be pointed out
that the Agents who were running the GUS SURVEY knew that
 was an important Security Subject and while running
the survey recognized the information concerning her and
obtained it incidental to the purpose for which they were
running the GUS SURVEY.

EX-100

UNRECORDED 31 FILED IN 100-25

b2

b6
b7C

b6
b7C

REC-74

65-67003-30

65 JUL 15 1963

6 JUL -8-1963-

ONCHUM

10 JUN 25 1963

INT. SEC.

SPEC. MAIL DEL.

1/18/63

Airtel

1 - Wainall
1 - D. E. Moore
1 - Dunn

To: SAC, San Juan. (65-398)
2 - New York (65-22225)

From: Director, FBI (65-67842)

CUBA

Re San Juan airtel 1/17/63.

Two copies of NYlet to Bureau 8/29/61 captioned "San Survey, Espionage - Russia," are being forwarded separately to San Juan. Additional information which would be of assistance to San Juan is set forth in NYairtel to Bureau 12/12/62 in captioned matter.

NY should forward any additional information which might be of assistance to San Juan including any pertinent data on the Gus Survey. For the information of San Juan the Gus Survey was a program whereby incoming mail destined to certain postal zones was screened in an attempt to locate mail directed to Soviet illegal agents.

1 - Miami (65-2940)

65-67003

1 - 65-65884 (San Survey)
① - 65-67003 (Gus Survey)

NOT RECORDED
JAN 21 1963

JJD:klw
(11)

DUPLICATE YELLOW

NOTE:

Starting 1/21/63 San Juan will be screening mail entering Puerto Rico which emanated in Cuba. This will be done in an attempt to come up with any data being sent to subject who is a Cuban agent operating in Puerto Rico, who is receiving clandestine radio broadcasts from Cuba.

50 JAN 25 1963

FVX

65-67842-157
ORIGINAL FILED IN